

## Message Text

CONFIDENTIAL

PAGE 01 STATE 102795  
ORIGIN NEA-07

INFO OCT-01 SS-14 ISO-00 SNM-02 ARA-06 EUR-08 INR-05  
IO-06 OES-02 SSO-00 AF-04 EA-06 INRE-00 TRSE-00  
OMB-01 CIAE-00 USIE-00 NSC-05 NSCE-00 /067 R

DRAFTED BY NEA/PAB:MAUSTRIAN:GN

APPROVED BY NEA:ADUBS

S/NM:MCHESES

AID:RCARLSON

EUR/SOV:MGARRISON

-----052252Z 026544 /75

O 052121Z MAY 77  
FM SECSTATE WASHDC  
TO AMEMBASSY KABUL IMMEDIATE

CONFIDENTIAL STATE 102795

LIMDIS

E.O. 11652: GDS

TAGS: SNAR, PFOR, AF, US

SUBJECT: NARCOTICS

1. SUMMARY - DEPUTY ASSISTANT SECRETARY DUBS' DEMARCHE TO MALIKYAR ON AFGHAN OPIUM PRODUCTION. EMBASSY VIEWS SOUGHT ON NEXT STEPS. END SUMMARY.

2. DEPUTY ASSISTANT SECRETARY DUBS CALLED IN AMBASSADOR MALIKYAR ON MAY 5 TO MAKE THE FOLLOWING POINTS:

-- THE UNITED STATES GOVERNMENT IS SERIOUSLY CONCERNED OVER REPORTS THAT OPIUM PRODUCTION IN AFGHANISTAN HAS EXPANDED CONSIDERABLY THIS YEAR.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 102795

-- WE HAD UNDERSTOOD THAT THE GOVERNMENT OF AFGHANISTAN WAS PREPARED TO CONTROL POPPY PRODUCTION WHERE PRACTICABLE AND ASSURANCES TO THIS EFFECT HAD BEEN GIVEN TO OUR EMBASSY IN KABUL.

-- DESPITE THESE ASSURANCES, WE ARE AWARE THAT PRODUCTION HAS EXPANDED TO AREAS WHICH PREVIOUSLY HAD LITTLE OR NO

CULTIVATION AND OPIUM POPPIES APPEAR TO BE GROWING FREELY IN MANY AREAS OF AFGHANISTAN.

-- SO FAR AS WE ARE AWARE, THERE HAS BEEN NO MAJOR EFFORT TO REVERSE THIS TREND.

-- THE UNITED STATES FOREIGN ASSISTANCE ACT REQUIRES TERMINATION OF BILATERAL ASSISTANCE PROGRAMS IN COUNTRIES WHICH HAVE FAILED TO TAKE ADEQUATE STEPS TO PREVENT NARCOTIC DRUGS FROM ENTERING THE INTERNATIONAL TRAFFIC AND REACHING THE UNITED STATES.

-- WHILE, THUS FAR, THERE IS NO EVIDENCE OF AFGHAN ORIGIN OPIUM REACHING THE UNITED STATES, IT APPEARS INEVITABLE THAT THIS WILL TAKE PLACE AS SUPPLIES ELSEWHERE ARE REDUCED AND INTERNATIONAL TRAFFICKERS TURN THEIR ATTENTION TO AFGHANISTAN AS A SOURCE OF SUPPLY.

-- WE WOULD HOPE, THEREFORE, THAT THE GOVERNMENT OF AFGHANISTAN WILL INCREASE ITS EFFORTS TO REDUCE AND EVENTUALLY ELIMINATE OPIUM CULTIVATION, AS REQUIRED BY THE LAWS OF THE REPUBLIC OF AFGHANISTAN.

-- AS THE AFGHAN GOVERNMENT IS AWARE, THE UNITED STATES HAS BEEN ABLE TO ASSIST IN THESE EFFORTS THROUGH CONTRIBUTIONS TO THE U.N. FUND FOR DRUG ABUSE CONTROL; WE ARE PREPARED TO EXTEND BILATERAL ASSISTANCE AS WELL SHOULD THIS BE DEEMED ADVISABLE.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 102795

-- THE UNITED STATES GOVERNMENT HAS BEEN GRATIFIED BY THE INCREASED RATE OF SEIZURES OF ILLICIT OPIUM IN AFGHANISTAN AND HOPES TO SEE THIS TREND CONTINUE. WE EXPECT THAT A SIMILAR EFFORT WILL BE MADE IN THE ERADICATION OF POPPY CULTIVATION.

3. MALIKYAR WAS GIVEN A PAPER CONTAINING THESE POINTS TO TAKE BACK TO KABUL.

4. IN MAKING THIS PRESENTATION DUBS EMPHASIZED THAT WE ARE NOT SEEKING A CONFRONTATION WITH AFGHANISTAN ON THIS ISSUE AND WE ARE NOT TALKING IN THREATENING TERMS. NEVERTHELESS, THERE IS INCREASING CONCERN WITHIN THIS GOVERNMENT OVER OPIUM CULTIVATION AND MALIKYAR WAS INFORMED THAT HIS GOVERNMENT SHOULD BE AWARE OF U.S. LEGISLATION ON THIS ISSUE. DUBS NOTED THAT MALIKYAR IS LIKELY TO MEET WITH PRESIDENT DAOUD DURING THE AMBASSADOR'S CONSULTATIONS IN KABUL AND WE HOPED THAT HE WOULD EXPRESS OUR CONCERN DIRECTLY TO THE PRESIDENT.

5. DUBS STRESSED THE U.S. GOVERNMENT'S DESIRE TO WORK WITH AFGHANISTAN IN WAYS THAT ARE FEASIBLE TO COMBAT THIS PROBLEM, RECOGNIZING THAT A SOLUTION WILL BE A LONG TERM

PROPOSITION.

6. MALIKYAR FLOATED THE POSSIBILITY OF LICIT PRODUCTION BUT WAS GIVEN NO ENCOURAGEMENT THAT THIS WOULD BE ACCEPTABLE TO THE INTERNATIONAL COMMUNITY. HE REQUESTED, AND THE DEPARTMENT WILL PROVIDE, ADDITIONAL INFORMATION ON THE INTERNATIONAL OPIUM SITUATION AND WHAT ASSISTANCE AFGHANISTAN CAN EXPECT TO RECEIVE IN ERADICATION EFFORTS, PARTICULARLY IN THE FIELD OF INCOME SUBSTITUTION.

7. THE DEPARTMENT IS CONSIDERING SENDING A LETTER FROM THE SECRETARY TO PRESIDENT DAOUD ALONG THE LINES OF PARA-  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 102795

GRAPH 2 ABOVE. BEFORE PROCEEDING, HOWEVER, WE WOULD LIKE YOUR VIEWS ON THE LINE WE SHOULD TAKE WITH DAOUD TO BE MOST EFFECTIVE.

8. ADDITIONALLY, WE ARE CONSIDERING ASKING OTHER COUNTRIES TO MAKE SIMILAR DEMARCHE IN KABUL AND WOULD APPRECIATE YOUR SUGGESTIONS ON WHICH COUNTRIES WOULD HAVE THE MOST IMPACT. WE HAVE BEEN CONSIDERING APPROACHING THE U.K., ITALY, WEST GERMANY AND, PERHAPS, THE E.C. WE HAVE GIVEN SOME CONSIDERATION TO ATTEMPTING TO INCLUDE THE USSR IN THIS EFFORT BUT HAVE REACHED NO FIRM CONCLUSION.

9. FINALLY, CHARLES O'KEEFE HAS SUGGESTED THAT WE CONSIDER FUNDING THE TREATMENT FACILITY IN BADAKHSHAN TO DEMONSTRATE TO THE AFGHANS THAT WE ARE SYMPATHETIC TO THEIR CONCERNS. SHOULD THIS PROPOSAL STRIKE YOU AS FEASIBLE, FUNDING WOULD NOT APPEAR TO PRESENT A MAJOR CONSTRAINT. CHRISTOPHER

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PAGE 01 STATE 102795  
ORIGIN NEA-03

INFO OCT-01 SS-05 ISO-00 SNM-02 /011 R

66011

DRAFTED BY: NEA/PAB:MAUSTRIAN

APPROVED BY: NEA/PAB:PWLANDE

S/NM:MCHESSES (SUBS)

EUR/CAN:DBLAKEMORE (SUBS)

-----030701Z 047761 /12

R 021336Z JUN 77

FM SECSTATE WASHDC

TO AMEMBASSY OTTAWA

CONFIDENTIAL STATE 102795

LIMDIS

FOLLOWING REPEAT STATE 102795 SENT ACTION KABUL INFO  
GENEVA 07 MAY 77

QUOTE CONFIDENTIAL STATE 102795

LIMDIS

FOLLOWING SECSTATE 102795 SENT ACTION KABUL MAY 5; REPEATED TO  
YOU QUOTE

CONFIDENTIAL STATE 102795

LIMDIS

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CONFIDENTIAL

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CHRISTOPHER UNQUOTE CHRISTOPHER

UNQUOTE VANCE

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## Message Attributes

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**Decaption Note:** 25 YEAR REVIEW  
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**Disposition Approved on Date:**  
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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009